

1 DEPARTMENT OF HEALTH AND HUMAN SERVICES
2 NATIONAL INSTITUTES OF HEALTH
3 NATIONAL INSTITUTE OF ALLERGY AND INFECTIOUS DISEASES

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5 PREPROPOSAL CONFERENCE: RFP-NIH-NIAID-DAIDS-05-06,
6 HIV CLINICAL RESEARCH MANAGEMENT SUPPORT

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8
9 Room 1205
10 6700B Rockledge Drive
11 Bethesda, Maryland
12 Monday, July 26, 2004

13

14 The conference was convened at 1:00 p.m.

15 SPEAKERS FROM NIAID:

16 JACQUELYN BURNS, HEALTH SCIENTIST ADMINISTRATOR FOR POLICY
IN CLINICAL RESEARCH OPERATIONS

17 DR. JONATHAN KAGAN, DEPUTY DIRECTOR, DIVISION OF AIDS

18 DR. NANCY SAUNDERS, SCIENTIFIC REVIEW ADMINISTRATOR, SCIENTIFIC REVIEW
PROGRAM

19 BARBARA SHADRICK, ACTING BRANCH CHIEF, RESEARCH RESOURCES CONTRACTS
BRANCH, CONTRACT MANAGEMENT PROGRAM, DEA

20 ELIZABETH SHANAHAN, CONTRACTING OFFICER RESEARCH RESOURCES CONTRACTS
BRANCH, CONTRACT MANAGEMENT PROGRAM, DEA

21 ATTENDEES:

22 PAUL AMSTELL GENE BAYMAN

23 NANCY BLUSTEIN JOHN BOGDAR

24 SAM BOZEMAN MARK BRADSHAW

25 MATT BROWN LAURENCE M. BUTTER

1	ATTENDEES: (Continued)	
2	TONY CARITA	MEGAN CAYE
3	MIKE CHANEY	LISA CHATTERSEE
4	VARLA CLEMENT	DON COLLIE
5	OREN COHEN	LISA COLEMAN
6	FRANK COMBS	GREG DAVIS
7	RONALD L. DEAN	KATE FORTNEY
8	CARL FRETTS	FRANCIS HEILIG
9	TOM HILTKE	HORTENCIA HORNBEAK
10	JOHN HUDAK	MATTHEW KIRKLY
11	JONATHAN KIRSTEN	STUART KRAMER
12	CHERYL LAPHAM	MARK LESNICH
13	KATHLEEN McCARL	ANDREW MILNE
14	KRISTEN MONLIN	TERRY E. MYERS
15	CAROL NESEL	SOPHIE PARKER
16	DOMINIC REEVES	BETH ROY
17	KEN SANTURA	FELIX E. SCHACH
18	RONNY SCHNEL	RICH SHEA
19	KENNY SHIN	B. SMITH
20	KRISTY SPIVEY	DAN STABLEIN
21	CHRIS STATHES	BROCK THOMPSON
22	BOB VIT	DOUG WATT

1 P R O C E E D I N G S

2 (1:00 p.m.)

3 MS. SHANAHAN: Good afternoon. We've got quite
4 a turnout here, and we're going to start on time in spite
5 of all of our technological challenges up here.

6 I hope everybody signed in. If you haven't
7 signed in, I'd appreciate if you could sign in before you
8 leave.

9 I want to welcome all of you to the National
10 Institute of -- I keep thinking my old Institute --
11 Allergy and Infectious Disease, and thank you for coming
12 for the preproposal conference. I know it takes a lot of
13 your time to come and participate in these things, but I
14 do appreciate you investing the time and I think it'll be
15 informative for you all as well as for us.

16 (Screen.)

17 All right. We have our agenda. First we're
18 going to talk about the preproposal conference. We have
19 some administrative items to go over. We have some people
20 from the program office to discuss the enterprise system
21 and the requirements in the statement of work. We have
22 Nancy from the scientific review group. She's going to
23 talk about the evaluation process, the technical
24 evaluation process for your proposals.

25 Then I'm going to talk some more about some of

1 the things in the RFP. We have a lot of questions on the
2 organizational conflicts of interest and issues, getting
3 around the RFP. And we're going to talk about the
4 schedule and go over some of your questions.

5 I have a handout back there. I think everybody
6 got one. It's all the questions and answers that we
7 received to date. The ones on the enterprise system, I
8 don't have answers yet, but when I get those we'll post
9 them.

10 Can everybody hear me? If I kind of fade out
11 let me know, wave your hand or something, so you don't
12 miss anything.

13 (Screen.)

14 The purpose of the preproposal conference. We
15 don't do these very often. I thought it was important we
16 do it for this acquisition because it's evolved a lot from
17 the last time the RFP was out on the street and we have
18 the core requirements and the non-core requirements, and I
19 think there's been a lot of confusion about what it is
20 that we wanted. So I think this is really beneficial that
21 we have a face to face conversation and have the ability
22 to exchange our ideas and discuss what is really important
23 to us.

24 (Screen.)

25 In case you haven't met me or talked to me on

1 the phone, my name is Elizabeth Shanahan. I'm the
2 contracting officer.

3 Today is not the only opportunity that you're
4 going to have to ask questions. What's going to happen is
5 once a week I'm going to be posting answers to the
6 questions. It's going to be under the same amendment.
7 I'm not going to keep issuing one amendment after the
8 other. So it will be under the same amendment that I
9 first answered your questions.

10 A transcript of today's meeting as well as the
11 slides and the list of attendees is going to be posted on
12 the web.

13 (Screen.)

14 When you're asking me questions and you're
15 submitting questions, we would like you to be very careful
16 and don't disclose any of your business strategies to me
17 in your questions. I can't -- I wouldn't possibly know
18 that that was your proprietary information and I have to
19 post all the questions that I receive along with all of
20 the answers.

21 As far as questions today, what we are going to
22 do is we are going to have different people talking.
23 Jackie and Nancy are going to talk and Jonathan Kagan is
24 going to speak with you about the enterprise system. What
25 I'd like for you to do at the end -- just hold your

1 questions to the end of each segment, because we're having
2 this transcribed and it's going to be very difficult to
3 stop and start. It'll mess up the flow of our
4 presentation.

5 We also -- I have to tell you, we may not be
6 able to answer all of your questions today because of the
7 time constraints, and we want to give you a thoughtful and
8 thorough answer. So there is a pretty good likelihood
9 that we're going to just tell you we're not going to be
10 able to answer your question today, but we will answer it
11 and put the response on the web along with your questions.

12 (Screen.)

13 I think I've already talked about this. Our
14 exchanges are going to be posted on the web. After the
15 release of the solicitation, which has already happened
16 obviously, I'm going to be your focal point if you need to
17 contact me to submit your questions. Even if they're
18 technical, they need to come through me.

19 VOICE: Could you speak just a little bit
20 louder?

21 MS. SHANAHAN: Sure.

22 Jackie and Jonathan, you guys, do you have an
23 order that you're going to go?

24 DR. BURNS: He's going to go first.

25 MS. SHANAHAN: Okay. We have lots of our staff

1 here to talk with you today. This is Dr. Kagan. He's the
2 Deputy Director for the Division of AIDS.

3 Is Dr. Haffner here?

4 DR. BURNS: No, he wasn't able to come.

5 MS. SHANAHAN: Pam Scanlon, I'd like to also
6 introduce her. She's the Branch Chief for the Clinical
7 Research Resources Branch and this contract will reside in
8 her branch. She's way back there.

9 And Jackie Burns. She is going to be the
10 Project Officer for this acquisition. And Dr. Nancy
11 Saunders, she's the Scientific Review Administrator in the
12 Scientific Review Program and she's going to be
13 responsible for the review of this proposal, of your
14 proposals. And this is Barbara Shadrick.

15 MS. SHADRICK: Hi. Nice to meet you. Thank you
16 so much for coming.

17 MS. SHANAHAN: She's my boss. She's the Acting
18 Branch Chief for the Research Resource Contract Branch.

19 And there's Jonathan.

20 DR. KAGAN: Thanks, everybody, for coming.

21 I want to spend a few minutes talking to you,
22 not about the RFP but about the environment of research
23 that the RFP is designed to solicit the contract to
24 support. So it's going to be the sea in which a
25 successful offeror or offerors would find themselves

1 carrying out the work that is laid out in the RFP. So
2 everybody kind of get a sense of what that's about.

3 I'm going to blow through some material that a
4 couple of you have seen before. The point of it is not to
5 understand every detail. The point of it is for you all
6 to get the 20,000 foot view of the Division of AIDS'
7 clinical research programs, the major programs that are
8 going to be the ones that, if successful, you would have a
9 lot of interaction with. So these are going to be groups
10 of investigators. There will of course be smaller
11 entities of clinical research that I'm not going to really
12 capture here today. I'm going to be focusing on our big
13 clinical trials programs because that's the bullseye.

14 So stop me if I say something that you really
15 kind of don't get at all, but let me know. But if you can
16 hold the questions until the end. If you feel like there
17 are things that you want to ask for a matter of
18 clarification or something, then hang with me until the
19 end, because maybe some of those questions will actually
20 get answered.

21 I don't know if I can control these things so
22 that I can stand out of these people's way. Does this
23 have any remote on it?

24 MS. SHADRICK: No, just a mouse.

25 DR. KAGAN: You guys should have told me. I

1 have those little gizmos. Well, I'll try to move around,
2 but just tell me if you can't see.

3 (Screen.)

4 So, if you haven't already been made aware or
5 are just kind of on the outside of things, the Division of
6 AIDS is currently in the process of recompeting its entire
7 clinical research network program. If that's not familiar
8 to you, suffice it to say that we run seven clinical
9 trials networks that cover the gamut of HIV-AIDS clinical
10 research from prevention through treatment, including
11 vaccines, non-vaccine forms of prevention, therapeutics,
12 antiretrovirals, treatments for opportunistic diseases,
13 immune-based treatments. We do research in adults and
14 children, both in this country and outside of this
15 country.

16 So we have a very, very comprehensive program.
17 We have decided that, as opposed to the way that we have
18 done things in the past, where we separately and
19 individually renewed each of those programs through their
20 own individual solicitation, we've decided to renew all
21 those programs at the same time under a single umbrella
22 solicitation.

23 So what we are going to be doing is actually
24 making our investigators who do this research compete
25 against each other, not only between areas. So in other

1 words, a very good application for a vaccine project will
2 actually be going head to head with a very good
3 application for a therapeutic project. Yes, we are
4 comparing apples and oranges, but we think that's part of
5 what we need to do.

6 We will also see applications coming in, we
7 expect, where applicant groups apply to do the same kinds
8 of research, and we'll try to figure out which is the
9 best.

10 So this is something never been done by us and
11 to our knowledge nobody at NIH has ever attempted to put a
12 program of this massive scale -- it's about \$300 to \$400
13 million a year up -- for competition under a single
14 umbrella. And I know many of my colleagues from the
15 Division of AIDS and the Division of Extramural Activities
16 are here and we're all cringing as we say this, but, you
17 know, that's what we get paid to do. At the NIAID, you do
18 good stuff.

19 (Screen.)

20 So what do we want to do in this whole
21 competition thing? These are the objectives that we are
22 trying to achieve. We have many groups who want to
23 coordinate the leadership. There can be roles for this
24 RFP, this ensuing contract, to help us coordinate this
25 leadership.

1 We want to get increased accountability out of
2 the networks, which a lot of that's going to relate to how
3 they make their decisions and how they spend their money.
4 The communication that needs to take place between these
5 network leaders is something that can be facilitated by
6 this award. We want to coordinate development of our
7 sites, especially in resource-poor locations, that can be
8 both in the United States -- there are resource-poor
9 settings in this country -- just look around and you'll
10 see them -- as well as the resource-poor settings in the
11 developing world.

12 All of these objectives, the reason I'm going
13 through them is because they're relevant to activities
14 that the successful offeror will do: sharing laboratory
15 resources and protocols, establishing common data
16 elements. We currently have four data centers that
17 support these seven current networks. These data centers,
18 we'd like them to be able to work much more
19 interchangeably so that we could do cross-enrollment
20 across protocols, across different groups, and we won't be
21 as stymied as we currently are by the different data
22 systems and case report forms and status definitions and
23 things like that that keep the groups from being able to
24 work together.

25 Coordination of specimen management, because we

1 are not doing just your typical drug company trials in
2 these studies. We collect a lot of biological specimens
3 from subjects in these protocols, because we bank them and
4 reuse them and reuse them for a lot of purposes that are
5 very scientific. And some of the most valuable resources
6 that we get out of our protocols are often the specimens
7 that we have from the subjects.

8 Training needs. All of our networks have
9 training needs, and up to this point they've tried among
10 themselves to try and share and coordinate these
11 activities, but this is something that they need help
12 with.

13 The coordinated acquisition of products for
14 clinical trials and the distribution and provision of
15 those products to the trial sites is something that's
16 going to be a challenge.

17 Coordinating of inter-network meetings. You can
18 imagine, we have seven networks. They each meet three
19 times a year. If we actually really want these folks to
20 be talking to each other 21 meetings a year, it's hard to
21 imagine that they're actually going to have any time at
22 their home institutions doing what we're paying them to
23 do. Maybe they can actually meet on the airplane.

24 Then we're looking for overall greater
25 efficiency with all of our resources. And when I say

1 that, I mean both -- not just the dollars. Of course we
2 want to be more efficient with the dollars. We have to
3 be. But greater efficiency with the human resources.
4 People are stretched very, very thin and we realize that
5 the money is not as actually a limiting resource as the
6 human capital of this research.

7 I have another meaning of "efficiency" which I
8 think that a successful offeror can help with, and that is
9 kind of the efficiency that I'm referring to when we talk
10 about things like establishing common data elements among
11 the different data centers. When you're able to do that,
12 then you're able to do better cross-group analyses.
13 You're able to take bigger looks at your data, because
14 you're not stymied as much by different variations in how
15 this assay was done in this group or that done in that
16 group, and so we can't see big trends or we lose the
17 ability to do that.

18 There's a scientific efficiency gained by
19 thinking smart about what are the things in these networks
20 that really do need to be done differently because their
21 science is different and what are the things that actually
22 don't need to be done differently, it's just that they got
23 that way because the networks kind of were allowed to go
24 their own way for so long.

25 (Screen.)

1 So I'm going to blow through the rest of this.
2 That was what I really wanted to get to. This is all kind
3 of to give you a primer of the clinical trials networks.
4 The networks are all going to -- and these are the
5 networks that want to be funded starting in 2006 -- are
6 going to have to respond to an RFA where they see those,
7 in a lot more detail of course, identified as the areas of
8 research that we are looking to see covered.

9 These two are both to a large extent in the area
10 of therapeutics. This one is around really bringing new
11 strategies, new approaches to treatment, whereas this one
12 is more about figuring out how best to use treatments that
13 we have in particular subject populations and, as we say,
14 optimize the clinical management of subjects.

15 These I think are all fairly self-explanatory -
16 - MTCT, microbicides, vaccines. This one, which looks
17 kind of like a grab-bag, is the part where we say it's the
18 other forms of prevention research that are not these
19 three. So that would include the use of antiretrovirals
20 as a way of preventing infection, treatment of STI's,
21 behavioral interventions, etcetera.

22 So those are the big areas that we're going to
23 be asking our groups to respond to. I just kind of wanted
24 to show you that we are not population-driven in our RFA.
25 Our RFA is science-driven. We'll be accepting applicant

1 groups to tell us what populations they have access to and
2 in which they can carry out this research.

3 (Screen.)

4 I want to show you quickly, how would these
5 applicant networks actually apply to this proposal. You
6 see those are the areas of science and then what would
7 happen is that each group would then pick areas of science
8 from the science menu, and then what they would do is that
9 process would go on and repeat itself and then we would
10 get a series of applicant networks and then they would
11 submit those applications.

12 Then, similarly, there would be a separate
13 solicitation for sites that want to participate in these
14 networks. The sites would of course have access to the
15 knowledge about what the applicant networks were
16 proposing, what kind of research they were proposing to
17 do. Then sites would similarly identify their areas of
18 scientific expertise, as represented by those circles.
19 They would list, they would identify their populations,
20 their trial capacity, who they want to partner with in the
21 U.S. or internationally. Ignore the word "domestic" on
22 the top bar because we're combining the solicitation of
23 the domestic and international sites into a single RFA.

24 They'll list their preferred network
25 affiliations, and if they're developing country sites they

1 will also be able to list their capacity expansion plans
2 so that they can get, if they score well, they can get
3 support for that.

4 Then how do the clinical trials networks get
5 formed? If you can imagine now, through these two
6 separate solicitations, one for the leadership groups
7 which I showed you, those floating Necco wafers, and the
8 other one was for the sites. Then what we end up with is
9 this diagram.

10 So there at the top you have an example of three
11 applicant groups that got fundable scores, and then these
12 sets of sites. Say all these have got fundable scores.
13 Then what we do is, based on the scientific agendas of the
14 applicant sites and the scientific agendas of the proposed
15 groups, we match sites with leadership groups and out of
16 that we form networks.

17 So I don't think you need to know really a whole
18 lot more about this process right now, other than to see
19 that this is kind of the general framework for how we go
20 about putting networks together.

21 There is something I skipped out to try to be a
22 little bit faster. Sorry, I know you can't see these, but
23 these boxes in here, I'll read them to you. Each one
24 says: "Operations, biostatistics, data management, and
25 specialize laboratories."

1 We will provide each successful network with the
2 resources for each of those particular areas. We believe
3 that it's important that any funded network have the
4 network capacity, those fundamental elements, so that it's
5 not critically dependent on another network for these
6 essential, but I'm almost going to call them housekeeping,
7 functions. No network could ever design and carry out
8 clinical trials without a biostatistical center. If they
9 have to be sent to another group to actually compete for
10 that other group's biostatistical resources, we don't
11 think that would be a very effective way of expecting a
12 network to be empowered to carry out its agenda.

13 So now we've got these networks funded and now I
14 want to kind of show you the milieu around the networks,
15 and that's where you all will come in. We expect that the
16 networks are going to be managed to a large extent by a
17 group that we'll call the managing partners committee.
18 That's comprised of the network leaders.

19 We are going to use much more external
20 scientific review than we have in the past. I probably
21 won't explain much about that today. I will talk a little
22 bit about an entity that we're forming called the
23 community partners. This should probably look somewhat
24 familiar to you. And I'm going to talk a little bit about
25 the evaluation plan and I'm going to make the point that

1 this mega-effort is going to be leveraged and jointly, if
2 we're successful, jointly managed with the other 23
3 institutes and centers among them at NIH that get AIDS
4 funds and who want to participate in co-funding and co-
5 managing this effort. I imagine in reality that'll
6 probably boil down to five to ten other institutes and
7 centers.

8 (Screen.)

9 So I just want to walk around this a little bit
10 because there are a couple pieces of this you need to know
11 about. There will be a managing partners committee. The
12 purpose of this thing, if you don't want to read the
13 slide, is that we are going to hold the network leaders,
14 the chair of each of the resultant networks, responsible
15 for coordinating the activities between the networks and
16 for actually setting into place many of those objectives
17 that I set up earlier.

18 Recall I talked about establishing common data
19 elements between the data centers, working together to
20 cooperate, to obtain drug from the drug industry or
21 whatever other sources, the Global Fund or the PEPFAR
22 program, etcetera.

23 So what we are going to be asking the network
24 leaders to do in large measure is actually to step out of
25 their whole former role, which was running their

1 individual networks, and to be holding hands with one
2 another, making these networks work together.

3 Next I want to talk a little bit about community
4 partners, because the community representatives, the
5 community members -- that is, the people living with HIV,
6 the people at risk for HIV, the people down on the ground
7 who are confronting this disease in their communities and
8 their families, etcetera -- these people play an
9 extraordinarily important role in HIV-AIDS research.

10 And if this is new to you, it's okay. But the
11 role of HIV research is very, very different than others,
12 and largely in this respect. You might find a little bit
13 of irony in this. As much as our networks have kind of
14 gone their own ways, our current networks, in their
15 different areas of science, so too to a large extent have
16 the community members. So those who have been advocates
17 for vaccines have gotten very focused in their area.
18 Those who are advocates for pediatric research are very
19 focused in their area.

20 The fact is the whole message we are trying to
21 send with this unified approach to our clinical trials
22 programs is that these artificial divisions that people
23 have created around this aspect of AIDS research, like
24 vaccines or microbicides or mother to child prevention,
25 etcetera, they are all part of the research that needs to

1 be done in one comprehensive program. And that's what
2 we're trying to push, we're trying to push our community
3 representatives and our community leadership in that
4 direction as well, so that we get away from the kind of
5 parochial advocacy that, while it can be very effective in
6 one sphere, does not -- poses problems, not only for
7 subjects and for patients; it poses problems for research.
8 So that's an attempt, and you will certainly hear a lot
9 more about that.

10 (Screen.)

11 I'll skip over this slide. I've told you what's
12 in it.

13 (Screen.)

14 I'm not really going to go over the contract.
15 You'll hear a lot about that today.

16 (Screen.)

17 Jackie will cover that, so I'm going to skip
18 that.

19 (Screen.)

20 The last thing I wanted to show you was that we
21 are planning to run this whole enterprise in a much more
22 performance-driven way than we ever have before. That's a
23 big challenge for not only us at NIAID, but it's a
24 challenge to kind of the way NIH has traditionally done
25 business. Our sense, our notion, of evaluating the

1 successful research program is to count the number of
2 successful re-competitions the grantee gets and count up
3 the number of publications and, hey, they're doing great,
4 they got refunded and they published a lot of papers.

5 Well, that's pretty appropriate for a number of
6 kinds of basic research. We're going to be trying,
7 though, to put in place in a clinical research program the
8 kinds of metrics for assessing progress, some objective
9 and some admittedly subjective. It is also on how are our
10 networks doing individually, how is the whole enterprise
11 doing collectively, at achieving the goals.

12 Evaluation expertise is something that we're
13 going to need and that's a potential area of involvement
14 for the contract.

15 The last thing I would say, just to reiterate,
16 is that this is going to pose challenges, in addition to
17 the fact that we're going to be trying to collaborate very
18 closely with other institutes and centers. If we do it
19 well it probably does not impact the contract terribly
20 much. It does bring other people and other ideas into the
21 fray, and it just means more voices to listen to.

22 So if you all like to be in an environment where
23 you pretty much get to, you know, you talk to one person,
24 you get one idea and then you run off with it, you should
25 probably just check out now because that's not the world

1 of AIDS research. The world of AIDS research is a complex
2 one with a lot of views. Very few of them are ever right
3 or wrong, and a lot of it is around consensus-building and
4 trying to stick with priorities, but being flexible enough
5 to work around the realities that this disease brings to
6 you.

7 So I'm sorry for going longer than I had hoped,
8 but I hope that what this thing, this kind of
9 presentation, gives you is a sense of where the contract
10 fits into a larger world of clinical research programs.
11 This is not to say that there will only be three networks.
12 This is just, I didn't think it would be useful to put any
13 more on here.

14 Lastly, a point I made at the very beginning is
15 that we do support clinical research that is outside of
16 these networks. And we would expect the resources of the
17 successful contract to be brought to assist in ways, a
18 number of potential ways, with respect to what we call
19 those out of network or investigator-initiated clinical
20 research, clinical trials that may come along. Currently
21 it's not a huge part of our portfolio, but it could grow.

22 So I hope that's kind of a big picture. I'm
23 sorry, Jackie and Barbara, for going so long today, but I
24 can't figure out how to say it in fewer words.

25 Okay, questions?

1 (No response.)

2 DR. KAGAN: Good.

3 (Screen.)

4 DR. BURNS: I want to thank everybody for
5 coming. My name is Jackie Burns and I have been the
6 project officer for this contract from the very beginning,
7 which was around three and a half years ago, and I've been
8 at NIH for four years, but I've been working in HIV and
9 AIDS research since 1989. So it's my calling.

10 I have been involved from an operational
11 standpoint, and when I came to NIH I saw that there was a
12 need, along with many other people, that there was a need
13 to have flexibility and to be able to maneuver quickly and
14 respond to the epidemic. So that kind of laid the
15 framework, and it's been three very interesting years to
16 get to this point.

17 So to get to today, to see you all here to hear
18 about this, is very exciting for me.

19 (Screen.)

20 I want to show you where this fits in. I'm
21 actually within a new program within the Division of AIDS.
22 I'm not going to go into detail anything about the
23 Division of AIDS. You're on your own. You can go to the
24 web site. But within DAIDS there's the Office of the
25 Director, there's a new program called the Office for

1 Policy and Clinical Research Operations. There's three
2 branches -- Pharmaceutical Affairs Branch, which has
3 contracts in it that handle pharmacy; there's the
4 Regulatory Affairs Branch which has the regulatory
5 compliance center; and then there's a new branch called
6 the Clinical Research Resources Branch.

7 I introduced you to Pam Scanlon. She currently
8 has two monitoring contracts within that branch. And this
9 contract, which we're referring to as the CRS, will reside
10 in the Office of the Director within OPCRO. And you see
11 the three scientific programs that Jonathan Kagan talked
12 about. I'm not going to go into any detail, but the CRS
13 is a division-wide contract, a division-wide resource that
14 will serve the needs of each of these programs.

15 (Screen.)

16 I think Jon gave a real good setup for me for
17 the current environment. These are interesting times. We
18 have the recompetition of the networks coming up and
19 that's going to require additional support, and I think
20 you all saw that from Jon's slides. We have a very
21 growing clinical trials portfolio that's growing from the
22 network perspective and from the non-network perspective.

23 There's an ongoing need for additional
24 international infrastructure. I think just coming off of
25 the International AIDS Conference, we all know that

1 there's a tremendous need, and the need for it is in the
2 international setting. So this is the environment that we
3 at DAIDS are operating under and we want this contract to
4 help.

5 For us, which is one of the things which was
6 very difficult for me to communicate to you all in the
7 RFP, is that we have a lot of unknowns. We're not like a
8 pharmaceutical company where we have our pipeline and we
9 can tell you that there's ten products and we expect this
10 many to be in phase 2. That's just not the way it works
11 here.

12 We have a portfolio that is much larger than
13 many pharmaceutical companies, but anyone that's worked on
14 a contract with the Division of AIDS will know that there
15 are many unknowns. We could just be sitting there and two
16 weeks later a big investigator-initiated trial can walk in
17 the door and suddenly we have to support that.

18 So we need -- we have a lot of unknowns. I know
19 that we did get questions on it. I tried to communicate
20 it to you as best as I could that we're the CRS, we're
21 going to need you all to be flexible, to be able to
22 respond to the unknown.

23 (Screen.)

24 I'm showing you this. I don't think I need to
25 say much else, but we're viewing the clinical research and

1 management support contract as a pillar of the next five
2 to seven years. It is key to our future. And the
3 Division of AIDS has called this contract the cornerstone
4 of future research. So we are putting a lot of eggs in
5 this basket and we're very excited about it.

6 (Screen.)

7 I wanted to give you all just a current snapshot
8 of how much we do. As Jon said, there are seven networks.
9 We also have programs. So we have over ten major programs
10 or networks, and these can have 10, 15, 20, 30 trials
11 associated with them. We're in over 40 countries. Right
12 now we have -- and these are just estimates -- we have
13 over 250 protocols that are either active or in
14 development. We're in 790 sites and counting. We'll be
15 in 800 in no time. One monitoring contractor this year
16 completed 1200 monitoring visits. So this is a huge
17 portfolio, and I think that says a lot as to where we are.

18 So what are we looking for? Well, we're looking
19 for the best, obviously. We want a flexible mechanism
20 that can support. You heard from Dr. Kagan. We need help
21 with the inter-network coordination, basic site
22 assessment, planning, management, and a contract that can
23 help us provide sustainable presence for infrastructure.

24 We need the ability to respond to the unknowns.
25 You're going to hear that a lot. There are unknowns in

1 our portfolio. We need a contractor that can rapidly
2 partner with multiple entities. I know that there are
3 some companies that partner more easily or better with
4 others. We need a company that's going to be able to very
5 rapidly partner.

6 And we need to be able to fulfil the unique
7 needs of institutions and regions, and with that the
8 emphasis is going to be primarily on international. These
9 are just examples of how we might use the CRS contract.

10 Then we also talked about, Dr. Kagan mentioned
11 the community advisory board. We see this contract as
12 helping with that.

13 (Screen.)

14 We spent a couple years thinking about how this
15 is going to be designed. This was not an easy RFP to come
16 up with.

17 What we finally decided was that we would have a
18 core set of functions and a non-core set of functions.
19 The only known that I had to work with was I know that I
20 had -- that the Director of the Division of AIDS said go
21 and do this contract and make it so that it can do
22 anything.

23 So it took a long time to get this to where it
24 is. But we divided it into core functions and non-core
25 functions. The core functions are: Research program

1 management, and those are the typical tasks that you
2 associate with research program management. It's in the
3 RFP. I don't think we need to go into detail.

4 Subcontracts acquisition and management. I view
5 this one as probably the most important task here. If the
6 offeror cannot do subcontracts in a clinical trial setting
7 and in an international setting, then they will not be
8 successful.

9 Also, technical oversight of all functions. We
10 don't want a core that executes a subcontract and then
11 doesn't give any oversight to the subcontractor, because
12 then we could have a disaster. So we expect for the core
13 to have a working technical knowledge of what they're
14 doing.

15 So we divide it into the core and the non-core.
16 Now, with the non-core, those functions can be competed
17 even by the successful offeror. So it could be in-house
18 work or by a subcontractor, and that would be a
19 conversation that would take place between the others and
20 the contractor.

21 The non-core include just a broad spectrum of
22 clinical research management. Just in a nutshell, it's
23 providing services, phase 1 through phase 3. Just in your
24 mind you all should have been doing clinical trials.
25 Think of every service that you can with a phase 1 through

1 phase 3 trial, and that would come into a non-core set of
2 functions.

3 (Screen.)

4 So what's the desired outcome? The hands up
5 here are supposed to signal everyone working together.
6 But as I look at it more and more, I started thinking of
7 lots of other ways to look at that. But I want you all to
8 look at that in a positive way. I started thinking, well,
9 everybody's grabbing at something or gridlock or whatever.
10 But I want you to think of it as a partnering way.

11 But anyway, so our desired outcome is that we
12 have the world's most flexible mechanism that will allow
13 us to respond to the HIV-AIDS epidemic. We want a
14 contract that can facilitate the integration of the
15 networks and investigators, what you saw from Dr. Kagan.
16 That's not going to be an easy process and we want this
17 contractor to be able to get in there and help.

18 There's probably going to be harmonization of
19 procedures, standardizations of SOP's at sites. We need
20 somebody with a can-do attitude and pretty much that can
21 handle this, because these are going to be very, very
22 senior scientific personnel that are going to suddenly be
23 put in a rather new environment.

24 If I could just add, promoting standardization.
25 We want help to promote standardization within the

1 Division of AIDS, too. One of the things we want is a
2 seamless involvement between CRS and working with all the
3 networks. I know that's going to take a while to achieve.
4 We also are going to have the networks approve the work
5 product. The networks have been fully briefed on this
6 contract for I guess about a year now, so they know a fair
7 amount about it, and they feel that they want to --
8 they're going to be the recipients of a lot of work from
9 this contract, so they want to feel like they will have,
10 are involved in it. So they will certainly get their
11 input on work product.

12 If for instance a deliverable is provide a
13 training session, whatever network it was for, we would
14 get their input as to how that worked.

15 What else do we want? We want what anyone that
16 is doing HIV and AIDS research wants and that is a
17 sustainable clinical trial research infrastructure all
18 over the world. And of course, last but not least, we
19 want satisfied customers, both internal and external.

20 (Screen.)

21 Now, we're going to draw your attention to one
22 thing within the RFP. I want you all to really think
23 about this. I have given you all phase 3 metrics in the
24 RFP and we've asked for a case study, and this is very,
25 very important. So when you go back tonight, whatever,

1 and look at the phase 3 again, look at the instructions
2 and give me and the Division of AIDS everything you've
3 got. Tell us how you would do it, what sets you apart
4 from the rest. Describe how you would use your own
5 internal teams, how you would use subcontractors. You've
6 gotten a lot of information from me and from Kagan and
7 you'll get information also from the scientific review.
8 So use that. Use that and present a case study: This is
9 how we would do your phase 3 trial. And everyone has the
10 same metrics, so you're on a level playing field.

11 (Screen.)

12 Now, the last thing I want to do is -- again, I
13 think this is not an easy concept to get. So trying to
14 make this meeting useful for you all, I tried to think of
15 three scenarios of how this contract might be used. I
16 want to tell you, do not pay attention to the task here
17 (indicating). I don't want anyone to get hung up on that.
18 Just pretend it's a task.

19 This first task, we want a QA audit, we want a
20 one-time QA audit at lots of sites, because we have over
21 50 investigator studies and we want to know what those
22 investigators are doing. They've been monitored, but we'd
23 like some QA. So we've got the contract in place, so I
24 sit down with the chosen offeror who's now the contractor,
25 define the task to them, and we talk about it.

1 The core says: You know what; we can do that
2 task within our organization. And so we all agree with
3 it, that's great. So they determine it can be done 100
4 percent within the company. Then we go through the
5 procedure which is outlined in your RFP and this is
6 confirmed with the DAIDS. We have a cost estimate and a
7 proposal and it's approved. This should be -- we will
8 streamline this process.

9 So your internal staff goes out, does the QA.
10 You've got to have monitoring staff who are unknown to
11 each site. We give that -- we've given you some
12 parameters. So your team performs the visits, writes up
13 the visits, and you give it to the Division of AIDS.

14 So that's one way that this could be used.

15 (Screen.)

16 Now, the second is a mixed scenario, meaning
17 that part of your staff as well as a sub will work
18 together. So the task is we have training modules,
19 wonderful training modules, but let's say we want to look
20 at all of our training modules because we are moving
21 toward standardization. So we say, go and inventory our
22 training modules.

23 So we need -- and this one gets mixed because
24 the contractor says: Okay, we can do it; I have three
25 really good trainers, but you want me to go out to 40

1 sites. So given that scenario, we would propose that
2 three of us do it here and we also get a subcontract. So
3 we agree, it goes through the process. So this is an
4 example of the core working, both in-house people as well
5 as the subcontractor.

6 (Screen.)

7 Now, the third is another mixed scenario, but
8 the emphasis on it is on the sub. It's a huge task. It's
9 a phase 3 trial and we want something really huge. So
10 we've already talked to our other contractors. They don't
11 have the resources for it. It's a high political profile.
12 So we need something done and they're like, okay, well, we
13 can't do this. We have a monitor here that can provide
14 the oversight, but we can't do this; this is going to have
15 to be subbed out.

16 So they go through the process. So this is
17 primarily subbed out. So what the core would be doing at
18 this point is only providing technical oversight. They
19 would not be participating in the monitoring.

20 (Screen.)

21 So this is a visual overview. I don't know if
22 this helps you at all. I really struggled as to how to
23 help people understand. The yellow represents the CRS
24 contract, always with technical oversight. So three tasks
25 have come in and those represent new in-house work, so

1 those are all being done by the CRS. A couple of more
2 tasks come in, these are mixed, so you've got the yellow
3 for the oversight with the subcontract, and then you have
4 yellow because you also have people here from the CRS
5 doing it. So it's a mixed team of both the core, prime,
6 and the subcontractors.

7 Then the third scenario that I talked about is
8 some large tasks come in and they are tasks that are done
9 primarily by a subcontractor, with oversight -- you see
10 the yellow at the top -- by the CRS. So this is like a
11 snapshot at the time of what could be going on in this
12 contract at any time.

13 So you can see why research program management
14 is really, really important and you can see why
15 subcontracts are really, really important. And you can
16 see the technical oversight is an absolute must.

17 (Screen.)

18 So I think I've driven this point home, is what
19 we want with the CRS contract is flexibility to respond
20 rapidly and expertly, to respond to the demands and needs
21 of the DAIDS international portfolio.

22 I want to thank you all for your time and
23 attention through this. Your contributions can have a
24 significant and lasting positive impact on the HIV-AIDS
25 epidemic, which is very important to us. So thank you for

1 coming.

2 I think we're going to hold questions to the
3 end. That's my understanding.

4 MS. SHADRICK: Maybe we should see if they have
5 questions, take a few questions.

6 DR. BURNS: Do you all have any questions now,
7 now that it's fresh in your mind?

8 (No response.)

9 DR. BURNS: I will tell you that I did work for
10 CRO for two years, so I do understand CRO-speak. So if we
11 have any CRO's in the audience --

12 (No response.)

13 DR. BURNS: Did I explain everything? It took
14 me three years to figure this out, so if you all got it
15 then that's really good.

16 Yes?

17 QUESTION: How do you propose that this group is
18 going to interact with the various operating groups for
19 each of the networks?

20 DR. BURNS: They will interact. It will depend
21 on the task and it will be very much like when, with the
22 HVTN coming in, they have to establish a link with PBD.
23 Their data center has to establish a link, and we expect
24 for them to work together, so it's going to take
25 cooperation on everybody's part. But in the RFP it is

1 driven home that you're going to be working with these
2 other contractors.

3 Did you have a question?

4 QUESTION: I have a question. Part of the RFP
5 is talking about, for instance, discussion on human
6 subjects. But we're not responding to any specific trial.

7 DR. BURNS: Right.

8 QUESTION: And it's kind of difficult to figure
9 out where you're going with that and what you're looking
10 for with respect to a response to human tissues or
11 treatment of human subjects when you're not really dealing
12 with the specific study.

13 DR. BURNS: I would have to defer.

14 MS. SHADRICK: Do you want me to take that?

15 DR. BURNS: Yes, I will have to defer.

16 MS. SHADRICK: That's always a tricky issue with
17 the resource support contracts because you're not dealing
18 directly with human subjects, but what you may be dealing
19 with are the materials or the specimens or the samples
20 that are being obtained by these study sites. So if they
21 are crossing your hands, you may have to assure that they
22 were obtained in accordance with the OHRP regulations and
23 guidelines, that the proper clearances were obtained, the
24 consent forms were done properly. So that will be what
25 you'll have to demonstrate in your proposal, how you will

1 make sure that any information that crosses your path,
2 whether it be the actual sample or specimen or the data
3 from that, you have to assure that it was collected
4 properly.

5 Does that answer your question?

6 QUESTION: Yes. So you're just looking more or
7 less for a really generic response?

8 DR. BURNS: Yes.

9 MS. SHADRICK: Yes. If I'm not mistaken,
10 though, wasn't there a place in the RFP where they were
11 talking about nurses actually collecting blood if
12 necessary?

13 DR. BURNS: There is something in there that
14 talks about that we want to have the capability to, if we
15 need to, go out to sites. This was a request from the
16 vaccines group to be able to survey sites and help
17 characterize sites. So there might be a request through
18 the CRS contract to go and assist a principal
19 investigator.

20 You'll need to remember that there's always
21 going to be an investigator at any of these sites. You do
22 not furnish the investigators. There will be DAIDS-funded
23 investigators at these sites. So the investigator may
24 say: I've got -- I need to take blood samples; we're
25 going to follow the appropriate informed consent, all the

1 international procedures and everything else. So there
2 might be a time where we might ask you to do that. It
3 might not be blood samples. It might just be surveys.
4 But the site may be short of personnel or other resources
5 and they may ask the CRS to help out. But there would be
6 someone else giving scientific direction.

7 DR. SHANAHAN: Jackie, would the site then be
8 responsible for getting the human subjects consent?

9 DR. BURNS: The site would be responsible for
10 getting that, yes.

11 Do you all understand the concept? It's okay to
12 say no, because I'm really curious. This has not been an
13 easy -- this has not been an easy concept to tease the
14 core and the non-core out. If I don't have any questions
15 because you all really get it -- this is unusual in a way.
16 This is different and this is big. This is going to be
17 like the largest contract we've ever done. So there's a
18 lot riding on this.

19 So if you have any questions, you can always
20 follow up with an e-mail within a reasonable time to
21 Betty. You can't communicate with me, but you can
22 communicate with Betty.

23 So that's it.

24 MS. SHADRICK: We assume that once you get into
25 developing your proposal you're definitely going to come

1 across questions and issues, and we will be available to
2 provide answers.

3 Nancy Saunders is with the Scientific Review
4 Program and she's going to give an overview on our peer
5 review process and what we'll be going through in
6 analyzing and reviewing any proposals that are submitted.

7 DR. SAUNDERS: Good afternoon, and I'll just
8 reiterate what they've already said and thank you all for
9 coming. I hope that I'm going to be able to give you an
10 overview of the review process and tell you what the
11 reviewers are looking for, so that you'll then go home
12 with some take-home messages that are going to help you to
13 present yourselves well to the review panel and score
14 well.

15 First, I'd like to introduce to you -- I won't
16 be working on this alone in review. There's another SRA
17 here, Dr. Cheryl Lapham, who's going to be working with
18 me. She's in the back of the room. Also my Branch Chief,
19 Dr. Dianne Tingley, is here today. She has a great deal
20 of experience with the AIDS initiatives and so she will be
21 my resource person. And our Program Chief, Dr. Hortencia
22 Hornbeak, is here.

23 As the review person, my role in this initiative
24 is a very focused time period. The time period of our
25 work is from the time that your proposals are received and

1 when we finish the paperwork describing the results of the
2 review. So my four primary responsibilities to both the
3 NIH and to all of you who may be offerors is that first
4 I'm going to form a review panel of technical reviewers
5 who have all the expertise necessary to evaluate your
6 proposals. I'll guide these experts through our review
7 process and make sure that I've ensured objectivity and
8 fairness as well as compliance with the regulations that
9 govern peer review, both the federal, the NIH, and the
10 NIAID guidelines.

11 Finally, I will document the findings of the
12 panel and present them to contracts and to the program
13 officer so they can then move forward with the process.

14 My review panel is the first thing that we will
15 be forming. We are going to find a diversity of
16 expertise, and a primary component that we're looking for
17 is a breadth of experience. We are going to try to find
18 senior individuals who can do this for us. Because of the
19 size of this, we understand that they will need to really
20 understand what you are proposing to do. It's going to be
21 a large amount of work.

22 Now, an important part that I wanted to talk
23 about is that the reviewers must not be in conflict with
24 the proposals. Our goal is to have a full review panel
25 that is in conflict with none of the offerors. This is

1 going to be very difficult to do, again, because of the
2 size of it.

3 Please remember one of the mandatory criteria:
4 Do not name specifically any subcontractors. If you do
5 that, anyone who is involved with those subcontractor then
6 would be in conflict and we could not use them as reviewers,
7 and that would reduce the pool of high-level expertise,
8 experienced individuals that we could use for this. It
9 will be much easier for us to find the right people.

10 Now, any kind of conflict would involve over the
11 last three years a personal, a professional, or a
12 financial interaction between you and another person or
13 another institution. So if you are already interacting
14 with someone you're going to be naming them because you
15 want to show your experience and your own ability to
16 perform this. Those people will definitely be in conflict
17 with your proposal.

18 But if it's a different and separate
19 relationship that we can clearly define to NIH, we can get
20 a waiver and those people might, or someone at their
21 institutions might, be able to review other proposals.
22 There would be a conflict with your proposal. They would
23 not see it. They would recuse themselves from that
24 particular review.

25 So each situation is unique and will be carried

1 out. But again, please do not name or do not seek out
2 your subcontractors at this time. Wait until you have
3 received the contract if you do.

4 For the expertise that we're looking for for
5 this, we are needing to find those who have a great deal
6 of experience with management, oversight, and the
7 integrity of clinical trials. We'll certainly be looking
8 for those who have experience in HIV clinical trials,
9 whether it's vaccines, therapeutics, possibly topical
10 microbicides, opportunistic infections, and behavioral
11 interventions.

12 We will be looking particularly for those who
13 have worked in international resource-poor regions. But
14 we will probably have some reviewers who have worked in
15 domestic sites. Obviously that also will be part of it.
16 And as Jonathan pointed out, yes, there are resource-poor
17 areas in our own country.

18 We'll also look for those who are expert in
19 contracting issues, both in the acquisition and management
20 of contracts.

21 (Screen.)

22 Finally, we'll be looking for reviewers who have
23 expertise in all those non-core functions. I threw a few
24 of them up here: the regulatory issue, compliance. The
25 pages on here may not be exactly what they are with your

1 RFP if you look at it, but they're all the non-core
2 functions. There are a great deal of functions.

3 I separated out the part about database
4 enterprise system because it is important. It's already
5 been discussed. And please do remember that you will be
6 interfacing with a great deal of people through the
7 Division of AIDS and please show your expertise at doing
8 that.

9 Next.

10 (Screen.)

11 What tools am I going to give these people to do
12 this review and how will I be guiding them to evaluate the
13 proposals that you send in? We always give our review
14 panels a reviewer manual that we make for each review.
15 Some of the information in it is generic information about
16 NIAID and about the review process. But the specific
17 information that I'm going to give them that has to do
18 with your review is going to be the same information that
19 you have. They will be dealing with the same information.
20 We don't change the rules or the playing field in any way.

21 I'll be giving them the statement of work so
22 they can see all the tasks that you'll be asked to
23 address. They'll know the mandatory criteria, what is
24 core, what is non-core. They will know that you are not
25 to name any of your subs. Also, there are scoreable

1 technical evaluation criteria that will be found in here
2 in section M. This is all after the statement of work,
3 section M. These are the two most important parts.

4 This is bolded on purpose because the technical
5 evaluation criteria will give the score for your proposal,
6 and I'm going to go into that a little more. And you did
7 just touch on the human subjects. And the recruitment of
8 women, minorities, and children, we do want some
9 information on that, you'll see, in the RFP.

10 We realize that there are going to be trials and
11 that the PI of the trials will be making many decisions.
12 But if you're dealing with data, you have to think about
13 confidentiality. If you're dealing with recruitment, you
14 have to think about the inclusion issues and the
15 protection of people.

16 So I also will give them two other things, the
17 two A's: the appendices -- notice I have "A"; that's your
18 table of contents basically, the order we'd like to see it
19 in. They will not see B. That's the ordering and
20 evaluation of the business proposal. Our technical review
21 panel does not see the business proposal, does not know
22 any of the financial information that's involved.

23 Also, we'll be giving them appendices C, D, and
24 E. These are more for reference. This is a lot of
25 information that just will give them a handle on what's

1 going on in DAIDS; and also all the amendments that have
2 to do with the technical proposal, but not with the
3 business proposal, because they don't need that.

4 (Screen.)

5 Now, the technical evaluation criteria, that's
6 in section M. Please consider writing your proposals to
7 speak to these. This is 250 points, the maximum that
8 anyone can get for their proposal. These are the most
9 important components of the review.

10 If you can address the statement of work by
11 doing a good job of evaluating, of fulfilling these
12 criteria, you will have done what you need to do. Notice
13 the scoring is the most important: first, the most
14 points, 170 points for the methodology. That in turn is
15 divided into four sections: first, 50 points is given for
16 centralized management and contract transition; and then
17 we have the provision of non-core functions and
18 subcontract acquisition and management. Please read those
19 two carefully and make sure you're understanding and
20 addressing them as separate issues.

21 In one case you want to describe to the
22 reviewers that you do understand what the non-core
23 functions are and what you need to fulfil any of the
24 tasks. And in the other you're showing that you know the
25 procedures and the appropriate methodology for acquiring

1 and managing the subcontract.

2 Finally, the fourth part of this is another 40
3 part, and that is the phase 3 case study that Jackie
4 already talked about. So that's within this 170 points,
5 but it's 40 points alone.

6 Then there's another 40 points for the staff and
7 their qualifications, for the organizational experience,
8 the resources, and your facilities. Remember that we are
9 giving our reviewers the technical proposal. This is what
10 they're evaluating. They will not see the business
11 proposal, so they're not evaluating budget.

12 But please be careful not to bury something in
13 that business proposal that might speak to your
14 understanding of the technical requirements. The simplest
15 thing for me to say as an example is percent effort. They
16 will need to know that you realize how important and how
17 difficult something is and how much of a percent effort
18 the personnel involved would need to accomplish it. So
19 make sure that that can be found in the technical
20 proposal. That's just one example. Just be aware that if
21 you have something in the business proposal the reviewers
22 will not see it.

23 (Screen.)

24 How do we go about this? When we form the panel
25 and we get together next winter to do the evaluation, we

1 will review each proposal separately. Each proposal will
2 be evaluated in reference to the technical evaluation
3 criteria. They will not be evaluated in comparison to
4 each other. In fact, part of my job at the table is to
5 make sure that that does not happen. We are looking at
6 each one. We maintain a level playing field.

7 If opinions shift as we go, I bring the panel
8 back, with the help of the chairperson, to make sure that
9 we keep the same criteria as we do each one.

10 We also ask that the panel members only review
11 what is in front of them in the proposal. They can't just
12 say, well, no, they didn't say that, but I know they can
13 do it because I know the company. That is not an
14 acceptable criteria on which to evaluate. So it has to be
15 within the proposal if you want to have it evaluated and
16 give you points.

17 We go through those scoreable criteria starting
18 with that 170, that 50 that comes first. We will discuss
19 that as a panel. There will be a few people who will have
20 prepared the discussion points beforehand and they will
21 begin and discuss it. Then everyone at the table
22 discusses every proposal and evaluates every proposal.
23 This is with the exception of the possibility that we may
24 have a few conflicted reviewers. They will be a minority
25 of the panel. We will maintain as consistent a panel as

1 possible to keep things even.

2 Okay, I said that they're all independent of
3 each other only in reference to the technical criteria.

4 (Screen.)

5 As I've said, the reviewers will be experts in
6 various and sundry fields, whether it's management or the
7 acquisition of contracts. Each of them will be bringing
8 to the table a different expertise and we will join, and
9 that's why we have the discussion, for them to share their
10 expertise, is for other people in the same field to ask
11 more questions.

12 Those points will all come out in the
13 discussion. But when they actually do the scoring to put
14 a number to each of these criteria, we ask that they judge
15 them holistically, take into account what each different
16 type of person has said about it, to come to a number.
17 And that is a very important concept in this.

18 When they've finished this and all the scores
19 have been added up, the entire proposal has been
20 evaluated, then we ask the question: Is it overall
21 acceptable or unacceptable? Does the panel feel that,
22 even though there will be weaknesses or things that they
23 want you to try to improve on or discuss more thoroughly,
24 does it look like you can fulfil the needs of this
25 contract?

1 And if the answer is yes, it's acceptable and it
2 will move forward. If they think that the offeror really
3 didn't understand and can't do it, then it would be
4 unacceptable and that would end the discussion at that
5 point.

6 (Screen.)

7 So as I said, everyone has submitted
8 evaluations. My documentation that I will send forward
9 after the review to contracts will be all these
10 evaluations that they sent in and my own summary and
11 listing of the strengths and weaknesses that I take both
12 from the written critiques and from the discussion at the
13 table. So when I have got all this paperwork together, I
14 will send it forward and they will move on, and that ends
15 program, or contract -- no, that doesn't end you. I'm
16 sorry to say, that ends me in review and my part in this,
17 and they will move forward with it.

18 (Screen.)

19 I have some advice to give you. A lot of this
20 I've already said, but let me say it again. I want to be
21 repetitious so I know you're taking home the right
22 message. Please, address all the technical evaluation
23 criteria. 40 points is the maximum you'll get or 50 for
24 any one of these. You'll want to get as many as you can,
25 as high as you can. You can't just skip over something.

1 Remember that the technical proposal has to be
2 complete. If the information is not in there, the
3 reviewers will not receive it.

4 Give us good details. Tell us about your
5 decisionmaking procedures. The reviewers are going to
6 want to know what you mean if you just say something about
7 your management style. Please, give us enough information
8 that they really can grasp and understand what you're
9 doing.

10 Also, provide the specifics. Now, I know this
11 is going to be difficult because we don't want you to name
12 subcontractors, but you should be able to say what you
13 know you will need from a subcontractor and how you're
14 going to go about getting it. So we have to have both of
15 those things. Those are two separate criteria, and we
16 have to ask you to do that without naming specific
17 organizations who will do that for you.

18 Carefully and specifically address the mandatory
19 criteria and all the task areas in the statement of work.
20 Again, I will just repeat that we want you to be as
21 specific as possible to fulfil all the criteria.

22 Again, human subjects issues. If you want to
23 make a separate section to cover the human subjects issue,
24 and just make sure it's a specific section, that's fine,
25 because we're probably just going to look at it once and

1 that will cover it.

2 (Screen.)

3 Now, I've been telling you to be sure to give me
4 details, to be sure to include this, to be sure. Now I'm
5 going to give you your opposite problem. You've got 150
6 pages. The reviewers are not going to get 151 or 152
7 pages. So please, adhere to those limitations. That
8 means you have to be as clear and concise as you possibly
9 can to fit all the information from this very large
10 initiative in your proposals.

11 It's important to make sure that your paper and
12 electronic copies are identical. What that really is
13 saying is you really need to carefully check everything
14 you're doing. Do proofread, do cross-reference and
15 validate. There is no do-over here. Once we've got it,
16 that's it and that's what we're going to be looking at.
17 So if you make little mistakes, it's going to be available
18 right there for the reviewers to see.

19 I always recommend, first of all, just the
20 proofreading. But if you can be ready in time and you
21 have a colleague who can work with you, who hasn't seen
22 it, a fresh pair of eyes is a wonderful proofreader. If
23 you can get it done and say, here's the statement of work,
24 here's the criteria, the 250 points they're going to
25 evaluate me on; how did I do it, it's really going to be

1 helpful. You'll see any possible things that you just
2 didn't see, you're so in bed with it.

3 Also, in your proofreading look for
4 inconsistencies. If you say something on page 10 and you
5 say something that contradicts that on page 98, trust me,
6 the reviewers are going to see it. These are senior
7 people. They are very busy, but they take this task very
8 seriously and they work very hard, and they are going to
9 notice those inconsistencies if you leave them there, and
10 they won't be doing you any favors.

11 I think that's it. Do you have any questions?

12 (No response.)

13 These slides will be up on the web site if you
14 want to get any of these details again.

15 (No response.)

16 Not a question in the group.

17 MS. SHANAHAN: Okay, back to the RFP.

18 (Screen.)

19 MS. SHANAHAN: I got a lot of questions on the
20 organizational conflict of interests, and you guys need to
21 review items 18 and 19 in section L. It talks about you
22 have an established policy to address organizational
23 conflicts of interest, that you're going to review, your
24 own folks in your organization, their own interests, and
25 have a plan how you're going to mitigate if any of those

1 conflicts exist.

2 Only you have -- you're the ones that are best
3 suited to make the determination if you do have a
4 conflict, and you need to use your own judgment to make a
5 determination if it's going to preclude you from being
6 able to compete in this acquisition.

7 What we're going to ask, and I am going to
8 revise the RFP, is that if a conflict does exist I need
9 you to submit a mitigation plan. I just need you to
10 identify what your plans are, how you're going to reduce
11 what you're going to do to avoid having these conflicts.

12 You're going to have to sign off on the reps and
13 certs, I think it's item 27 in section K, that you do have
14 an organizational conflict of interest policy in place and
15 that you do have ways of avoiding this.

16 I got a lot of questions on this. Maybe you
17 guys having everything in place and everything is fine,
18 but it just seemed like there were lots and lots of
19 questions on that.

20 (Screen.)

21 We'll skip that.

22 Oh, also, I've been asked, if you participate in
23 this acquisition is that going to preclude you from being
24 able to compete for any other acquisitions? I don't know.
25 Generally, NIH contracts have a conflict of interest --

1 it's the same language, it's the same requirement. So
2 you'll be addressing that on a case by case basis.

3 (Screen.)

4 Okay. I trust all of you have been on the web
5 site and kind of worked your way around the RFP. We have
6 sections B through H and I are a streamlined RFP. We
7 don't have the full text of anything there. You need to
8 click and it will take you to our web site, where the full
9 text is.

10 It says -- you need to look at this because it
11 contains articles and provisions that may be incorporated
12 in any resultant contract. Section I is the same thing.
13 You need to review that and make sure that you're
14 comfortable with everything that's in there, because a lot
15 of times people say, oh, I didn't look at that. Well,
16 that's the meat of the contract, so it's really important
17 that you do review that.

18 (Screen.)

19 Section J is nicely organized: a list about
20 which attachments are required for submitting with your
21 RFP, what's going to be incorporated in the contract. I
22 especially like the one, the breakdown for proposed
23 estimated costs. That's a really good template. Whoever
24 put that together, it's been a real lifesaver.

25 We're going to ask you -- there's a proposal

1 intent response sheet. We use that for a number of
2 different things. The scientific review program uses
3 that. When you submit that and you say you intend to
4 submit a proposal, they use that to facilitate organizing
5 their review, because they want to make sure they've ruled
6 out that there are going to be any conflicts with any of
7 the reviewers and your organization. So that helps them
8 plan their review.

9 It's also a mechanism for us giving you your
10 password and for downloading your electronic proposal.
11 I've gotten a lot of phone calls on the very last day of
12 people saying: I don't have my password. So if you
13 submit the proposal intent form that'll get that taken
14 care of before it's time to submit your proposal.

15 (Screen.)

16 Section K, that's just the reps and certs. I
17 think there are about 30 of them. You have to sign and
18 certify each one. That's real important. I don't think
19 that goes towards the page limitation, does it?

20 MS. SHADRICK: It's in the business proposal
21 and we only need you to submit the one signed original.
22 You don't need to submit multiple copies of it.

23 MS. SHANAHAN: Okay.

24 Section L, there's lots of information there,
25 how to prepare your technical proposal and your business

1 proposal.

2 (Screen.)

3 Section M. You want to pay real close attention
4 to section M. We do have a mandatory evaluation criteria
5 and I think we've said it several times, but do not
6 identify subcontractors that you plan on subcontracting
7 with.

8 Also, I got a question about consultants. Don't
9 identify the consultants because it will cause problems,
10 and if you identify them then it will be nonresponsive to
11 the RFP.

12 When you are preparing your proposal, you want
13 to make -- really, be very careful that you pay attention
14 to what the technical evaluation criteria, what the
15 emphasis is on. I know we have other information in
16 Appendix A and B. It's a table of contents. Those need
17 to be revised. We weren't real clear and maybe provide
18 some conflicting information. So in the amendment those
19 are going to be -- we're going to straighten some of those
20 things out.

21 But that table of contents will really help you
22 organize your proposal. But you want to make sure that
23 you address the evaluation criteria in section M.

24 (Screen.)

25 The appendices. A- we're going to revise. It's

1 intended to be helpful, but it kind of inserted some
2 confusing information. Appendix B we got a lot -- those
3 are the uniform budget assumptions. We've gotten a lot of
4 questions about, can you give us estimates about this, or
5 can you characterize this. We don't have any more
6 information to give you any estimates. What we have is
7 what's available. We're working with a lot of unknowns.

8 Appendices C, D, and E, those are the Division
9 of AIDS clinical trial portfolio. Those are real helpful.

10 I don't know, do we have anything about the
11 enterprise system in that discussion?

12 MS. SHADRICK: Yes.

13 MS. SHANAHAN: Okay.

14 (Screen.)

15 The acquisition schedule. These are general
16 dates. It's a plan. We have a lot of external factors
17 that somehow always seem to influence whether we're going
18 to be able to award something on time. I think Jackie's
19 used the term "flexibility." You're going to have to be
20 flexible and we're going to have to be flexible in terms
21 of trying to meet -- we are committed to meeting the award
22 date. We're enthused about getting the contract awarded.
23 So yes, you are going to have to be flexible.

24 If we kind of -- if there's a two-week slip in
25 one direction or the other with just even the months that

1 are identified -- I like to give this to people because I
2 always get phone calls about planning vacations and how
3 we're going to do this or that. So I don't think we're
4 going to be updating this. I mean, if there's a two-week
5 slip I don't plan on updating the schedule.

6 So do you have any questions for me?

7 QUESTION: I have a question with respect to the
8 small and disadvantaged businesses contract requirement to
9 be submitted along with the proposal. For the core
10 services, you're not required -- you can't subcontract out
11 any of those activities. You have to perform those all
12 in-house, according to the RFP. The amount of non-core
13 services is technically unknown at this point in time, so
14 it's kind of hard to put specific dollar values within a
15 small and disadvantaged business plan when it can only be
16 for non-core services, and there's also liquidated damages
17 for performance against that small and small disadvantaged
18 businesses contracting plan.

19 So it's kind of grey as to what you can put in
20 there because it's for something that you haven't even
21 quantified yet what it's going to be, because it can only
22 be associated with non-core services.

23 MS. SHANAHAN: Okay.

24 MS. SHADRICK: Do you want me to take that one?

25 Repeat the question?

1 MS. SHANAHAN: Do you want to come up here and
2 ask?

3 MS. SHADRICK: Let me summarize this because I
4 know this is a big issue and I've thought about it myself.
5 I think the dilemma here is that the non-core
6 subcontractors are unknown, but we've given you a dollar
7 amount to put in all your proposals for subcontracting for
8 the non-core functions. What we're looking at in your
9 subcontracting plan is you know the total value of your
10 contract, including the non-core functions. You know the
11 type of organizations that you may be dealing with, that
12 provide the type of support we're looking for for the non-
13 core functions. You know if they are primarily SDB's or
14 hub zones or veteran-owned or whatever.

15 So I really believe you can project a certain
16 percentage of the total dollar value of the contract, that
17 your objective is to go out and do business with these
18 types of subcontractors.

19 You're absolutely right, there is a liquidated
20 damages issue with regards to not meeting your goals. But
21 that plan is a plan to meet those goals. You are entitled
22 during the course of the contract to revise your plan or
23 to submit an explanation as to why you cannot meet those
24 goals, and that's taken into consideration.

25 So it's a challenge, but I do believe that,

1 based on your demonstrated understanding of the community
2 out there, that you will be able to achieve this and give
3 us some good goals.

4 MS. SHANAHAN: You could shift between the
5 different types of small businesses if it works, but you
6 would have to tell us that that's the way it's going to
7 fall out.

8 I think, what is it, they have to ensure their
9 best effort.

10 MS. SHADRICK: The best efforts, right. And it
11 may be a situation where there might be some multiple
12 negotiations of this plan throughout the course of the
13 contract. There's no reason why it can't be -- normally
14 we don't like to readdress it, but this might be, there
15 are so many other things unique about this contract,
16 there's no reason why the subcontracting plan couldn't be
17 unique also.

18 MS. SHANAHAN: We should be consistent.

19 (Laughter.)

20 QUESTION: You said that you were going to be
21 doing some revisions and rewriting yourselves. Where is
22 that going to fall into your time frame?

23 MS. SHANAHAN: Soon. We will do that soon.

24 QUESTION: Give or take two weeks?

25 MS. SHANAHAN: Yes.

1 QUESTION: Soon? Because you've got your
2 proposals due in September.

3 MS. SHANAHAN: Oh, absolutely. I would say
4 within the next couple of weeks, yes.

5 MS. SHADRICK: The schedule is that the
6 transcript is going to be -- we're supposed to have the
7 transcript in a week. Once we have the transcript in our
8 hands, we can use that. We were actually anticipating
9 that there might be some issues that had to be -- that
10 were brought up at this meeting that had to be addressed.
11 That hasn't been the case.

12 So really what we're concentrating on is the
13 list of questions that you guys have already sent to us
14 and we've already prepared answers. We're going to use
15 that information to go in and make edits to the
16 solicitation package. That will then be posted as an
17 amendment with all those corrections. We will also post
18 an amendment that will provide the transcript to everybody
19 and we will post an amendment that includes all the Q and
20 A, and that Q and A will be added to on a weekly basis as
21 you submit more questions.

22 So our goal is to keep amending the RFP as it's
23 needed up through September 10th. Once September 10th
24 comes around, we're going to have to cut you off because
25 then we need time to wrap it up.

1 MS. SHANAHAN: Yes. If you have burning
2 questions, have them before September 10th.

3 QUESTION: When are the slides going to be
4 available?

5 MS. SHANAHAN: I would suspect -- I would like
6 to put this out there as soon as possible. I don't see
7 any reason for not putting them up.

8 MS. SHADRICK: I can check with our network
9 person and see if we can't get them and post it on the
10 home page. It won't be on FedBizOps. We'll put it on our
11 home page, the CRP home page with the solicitation.

12 MS. SHANAHAN: Any other questions?

13 (No response.)

14 MS. SHANAHAN: I'm sure you'll have more. You
15 could always e-mail, e-mail them to me.

16 Somebody has left a cell phone out in the lobby
17 with the guard. You might want to check your pockets and
18 see if you're missing one. You can claim it out there.

19 Thank you so much for coming and we are pleased
20 with the turnout, and I look forward to seeing a lot of
21 proposals on this.

22 (Whereupon, at 2:33 p.m., the conference was
23 adjourned.)

24

25